



CSO & LA Annual Action Programme 2015-17

**Policy Forum on Development
18 March 2015
Brussels, Belgium**

**Unit B2 "Civil Society, Local Authorities"
International Cooperation and Development
European Commission**



Key features of the CSO/LA TP

- Total budget for the thematic programme 2014-2020: **EUR 1.907 billion** (+22% compared to 2007-2013)
- Budget for the MIP 2014-2017: **EUR 970 million**
- Priorities and indicative % allocation in the MIP:
 1. Focus on country level CSOs' and LAs' contributions to governance and development 65-75%
 2. Reinforcing regional and global CSO and LA networks 5-10%
 3. Development Education and Awareness Raising initiatives fostering citizens' awareness of and mobilization for development issues 10-15%
- Support measures and unallocated reserve 2.5-5%

Annual Action Programme 2014

CSO-LA AAP 2014	Budget Line 21.03.01 CSO	Budget Line 21.03.02 LA	Total	
Objective 1 - Enhance CSOs' and LAs' contributions to governance and development processes	152.025.000	14.500.000	166.525.000	67%
Objective 2 - Strengthening CSO umbrella organisations at regional, EU and global levels	24.000.000	14.800.000	38.800.000	16%
Objective 3 - Develop and support education and awareness raising initiatives fostering citizens' awareness of and mobilisation for development issues	30.000.000	6.000.000	36.000.000	14%
Accompanying measures	6.373.533,00	1.066.417,00	7.439.950	3%
Total	212.398.533	36.366.417	248.764.950	100%



UPDATE ON AAP 2014

Priority 1: country level

- × 18 CfP launched, of which 4 addressed both actors and remaining CSOs only
- × Examples of focus of CfP (priorities):
 - × Vast majority: governance and accountability agenda, but also:
 - × Kenya: Maternal and Child Nutrition; India: Diversity for Inclusive and Sustainable Growth

Priority 2: regional/global networks

- × 5 LA FPAs signed (CGLF, AIMF, CMR/PLATFORMA, UCLG, UCLG-A)
- × 5 LA grants to be signed in the coming months
- × Direct award operating grant with CONCORD concluded
- × CfP CSOs ready to launch in coming days

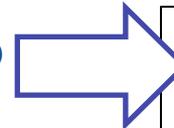
Priority 3: DEAR

- × 3 direct awards grants signed (GENE, 2 Presidency contracts)
- × CfP DEAR (AAP 2014): 11 grant contracts signed

Working hypothesis of multiannual programming MAAP 2015-2017

Working hypothesis discussed at last PFD, at DCI committee, with EP and with MS (a working document was shared)

Preliminary exchange of views based on WD



Contributions from the PFD stakeholders:

- WWF
- CONCORD
- COOPERATIVES EUROPE
- ENOP
- EPLO
- PLATFORMA
- Mercociudades

WORKING DOCUMENT ON THE MULTIANNUL ACTION PROGRAMME FOR 2015
PART II, 2016 AND 2017 OF THE THEMATIC PROGRAMME "CIVIL SOCIETY
ORGANISATIONS AND LOCAL AUTHORITIES"

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On the occasion of the 2nd meeting of the Policy Forum on Development¹, which took place on the 1st and 2nd October 2014 in Brussels, the European Commission (DEVCO unit B2) analysed the opportunities offered by a multi-year approach to programming for the Thematic Programme "Civil Society Organisations and Local Authorities" for the years 2015/16 and 2017.

The objective of this working document is to provide ulterior information to PFD stakeholders on this proposal, while clarifying its rationale for improved transparency and predictability. It is essential to clarify that this document presents proposals which are subject to final confirmation in the frame of formal comitology process.

PFD stakeholders are invited to send written comments to DEVCO B2 (Paul.Reuter@ec.europa.eu) before the 1st January 2014. DEVCO B2 remains available for any ulterior clarification sought.

1. CONTEXT OF PROGRAMMING AND RATIONALE FOR MULTI-YEAR PROGRAMMING

The "Civil Society Organisations and Local Authorities" Thematic Programme has its legal base in the Regulation 233/2014² of the European Parliament and of the Council (11th March 2014), establishing a financing instrument for Development Cooperation (DCI). The DCI defines the objective of the Programme as to strengthen civil society organisations and local authorities in partner countries and, when their actions relate to Development Education and Awareness Raising (DEAR) of European citizens, in the Union and beneficiaries eligible under the IPA Regulation.

The Thematic Strategy valid for the period 2014-2020 is composed of two Multiannual Indicative Programmes, one valid for the period 2014-2017; the other for the period 2018-2020, separated by a Midterm evaluation in 2017.

The MIP in turn is composed of several Annual Action Programmes, composed by the Commission implementing decision and by a number of Action Documents detailing per each programme priority the implementing provisions for a specific budgetary year.

¹ https://webgate.ec.europa.eu/afiti/sumkis/afido/images/0/0a/Session4_AAP_2014.pdf
² <http://eur-lex.europa.eu/LexUriServ/LexUriServ.do?uri=OJ:L:2014:077:0044:0076:EN:PDF>

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MAAP 2015-2017 - Feedback

- ✓ Appreciation for the consultation at early stage to create "a meaningful and structured participation of CSOs in the EU programming cycle" as per EU policy
- ✓ Way of working = Inspirational for all programmes, including GPGC
- ✓ Appreciation of MAAP approach as it improves predictability and long term planning (even more if forecast of specific objectives under obj. 1 made available and breakdown per country)
- ✓ Some recurrent questions on programme priorities, types of CSOs / LAs, eligibility criteria, reference to sustainable development and environment, to social services, etc. ->All is defined in the MIP: reassurance that all remains unchanged (as it was in AAP 2014)



MAAP 2015-2017 - Feedback

- ✓ Mix of aid modalities: appreciated so as to best respond to the widest possible range of actors, needs and country contexts – according to the possibilities granted by the Financial Regulation
- ✓ FPAs: excellent tool for long term strategic partnership; used also in other programmes? CSOs involved in design process? How to combine CfP with programme approach? Under which objective? Always combined with re-granting?
- ✓ Follow up grants? under development for Obj. 1
- ✓ Objective 2: for the CSOs, appreciated future balance among regions and actors; support to thematic networks? For the LAs, all regions are covered through either regional or global FPAs

MAAP 2015-2017 - Feedback

- √ Direct awards selection criteria under obj 1: as per Financial Regulation: legal, factual or technical monopoly situation.
- √ Direct awards figures: known on a rolling basis (a posteriori)
- √ DEAR: suggestion to do an evaluation of impact of new features introduced in the 2013/2014 call for proposals (ex. budget size, geographic coverage, eligibility of non-Europeans) -> is indeed ongoing
- √ Unallocated for unforeseen events (proposal to increase it to 10%): budget already stretched to respond to high Dels demands; analysis done shows that flexibility can be ensured via reallocation under obj 1; other programmes and instruments are available for rapid reactions to crises (ex: EIDHR, IcPS);
- √ Appropriate % for information/capacity building sessions of CSOs and LAs at country level: already done with 5% of country envelopes.
- √ Shrinking space for CSOs in other programmes



MAAP 2015-2017 PRIORITIES

Priority 1: Focus on country level CSOs' and LAs' contributions to governance and development

- Enhance CSOs' contributions to governance and development processes
- Enhance LAs' contributions to governance and development processes
- A territorial approach to promote local development and social cohesion

Priority 2: Reinforcing regional and global CSO and LA networks

- Provide support to the capacity development and structural reinforcement of representative actor-based umbrella organisations

Priority 3: Development Education and Awareness Raising initiatives fostering citizens' awareness of and mobilization for development issues

→ All key components are defined in the MIP (including crosscutting issues)

MAAP 2015-2017

CSO-LA AAP 2015-17	Budget Line 21.03.01 CSO	Budget Line 21.03.02 LA	Total	
Objective 1 - Enhance CSOs' and LAs' contributions to governance and development processes	423.075.000	144.040.000	567.115.000	78,68%
Objective 2 - Strengthening CSO umbrella organisations at regional, EU and global levels	36.800.000	2.775.000	39.575.000	5,49%
Objective 3 - Develop and support education and awareness raising initiatives fostering citizens' awareness of and mobilisation for development issues	80.300.000	17.900.000	98.200.000	13,62%
Accompanying measures	13.776.393	2.148.531	15.924.924	2,21%
Total	553.951.393	166.863.531	720.814.924	100,00%

Priority 1: country level

- × 118 countries with CSOs envelopes, 84 countries with Las envelopes
- × Allocation distribution per region:

	CSO	LA	Total
Africa Caribbean Pacific	192,225,000	70,100,000	262,325,000
Latin America	95,270,000	20,750,000	116,020,000
Asia	76,620,000	24,900,000	101,520,000
Central Asia	7,360,000	2,600,000	9,960,000
Middle East	12,750,000	1,900,000	14,650,000
Neighbourhood East&South	38,850,000	23,790,000	62,640,000
	423,075,000	144,040,000	567,115,000

× Aid modalities:

- × Call for proposals launched at country level (including lots, ring-fencing, sub-granting; follow-up grants); expected 148 CfP
- × Direct award to national CSO platforms or Associations of LAs originating from the EU Partner Country where the action takes place, if requirements of FR are met



Priority 2: regional and global networks

× **EUR** (36,800,000 CSO and 2,775,000 LA).

× Main actions:

✓ **CSO:**

✓ Call for proposals to award FPAs potentially financed through action grants for their implementation

✓ CONCORD: ongoing discussions for an FPA direct award with subsequent operating grants

✓ **LA: operating grants in 2016 to finance the implementation of on-going FPAs for**

✓ UCLG

✓ UCLG-A

× FPAs are to be understood as long term cooperation mechanism between the EC and beneficiaries (Art 178 RAP)



Priority 3: DEAR

× **EUR 98.200.000** (80.300.000 CSO and 17.900.000 LA).

× Main actions:

✓ **EUR 92.700.000: Call for proposals by default (2016/17 pooling)**

✓ CSO: EUR 74,800,000

✓ LA: EUR 17,900,000

✓ **EUR 5.500.000: direct award of grants to:**

✓ 6 national Platforms to implement Presidency projects:

Partos (NL) ; MVRO (Slovakia); SKOP (Malta); BOND (UK); AKU (Estonia); BPID (Bulgaria)

✓ GENE (Global Education Network Europe)

✓ North-South Center of the Council of Europe

× Pooling for efficiency reasons

× Sub-granting: ongoing reflections



DEAR link with 2015 European Year for Development

2015 EYD projects supported in the DEAR 2013-14 call: 22 new EYD projects for a total of €67 million

Projects fully operational today to contribute to the 2015 EYD objectives

In addition:

- Special EYD funding to be managed at the level of the EU Member States
- Ad-hoc Concord EYD cum sub-granting



Strengthened capitalization and knowledge sharing – Support measures

- **Dear support team (DST):** capitalization, capacity building and networking for EAR projects and DEAR stakeholders

Annual WS such as or on-going DEAR projects, newly contracted projects, meeting with Member States' representatives, a recurrent fair and discussion forum.

- **Roadmaps support facility:**

Support to EUDs in the elaboration/implementation/monitoring / evaluation of RMs, including capitalization of best practices, and enhanced communication on the process (External Technical Assistance)

- **Operational support facility for the implementation of the Thematic Programme CSO LA:**

Support to EUD for the preparation/launching/evaluations of Calls for Proposals and trainings for CSOs beneficiaries, etc.



Next steps

- Launch Inter-service Consultation
- *Comitology* procedures and adoption in 2015
- Instruct EU Delegations
- Budgetary commitments confirmed every year
- Regular exchanges with MS and PFD

Key documents

The MIP CSO LA for the period 2014-2020

https://webgate.ec.europa.eu/fpfis/mwikis/aidco/images/2/2b/CSO_LA_MIP_CSO_LA_2014_2020_EN.pdf

The AAP for the budgetary year 2014:

http://ec.europa.eu/europeaid/sites/devco/files/decision-aap-cso-la-2014_en.pdf

The Working Document 2015-2017 and PFD contributions:

https://webgate.ec.europa.eu/fpfis/mwikis/aidco/index.php/Policy_forum_on_development



Thank you