

Geographic & Thematic Programming of EU aid

EU Budget 2014-2020

CONCORD presentation at Policy Forum for Development

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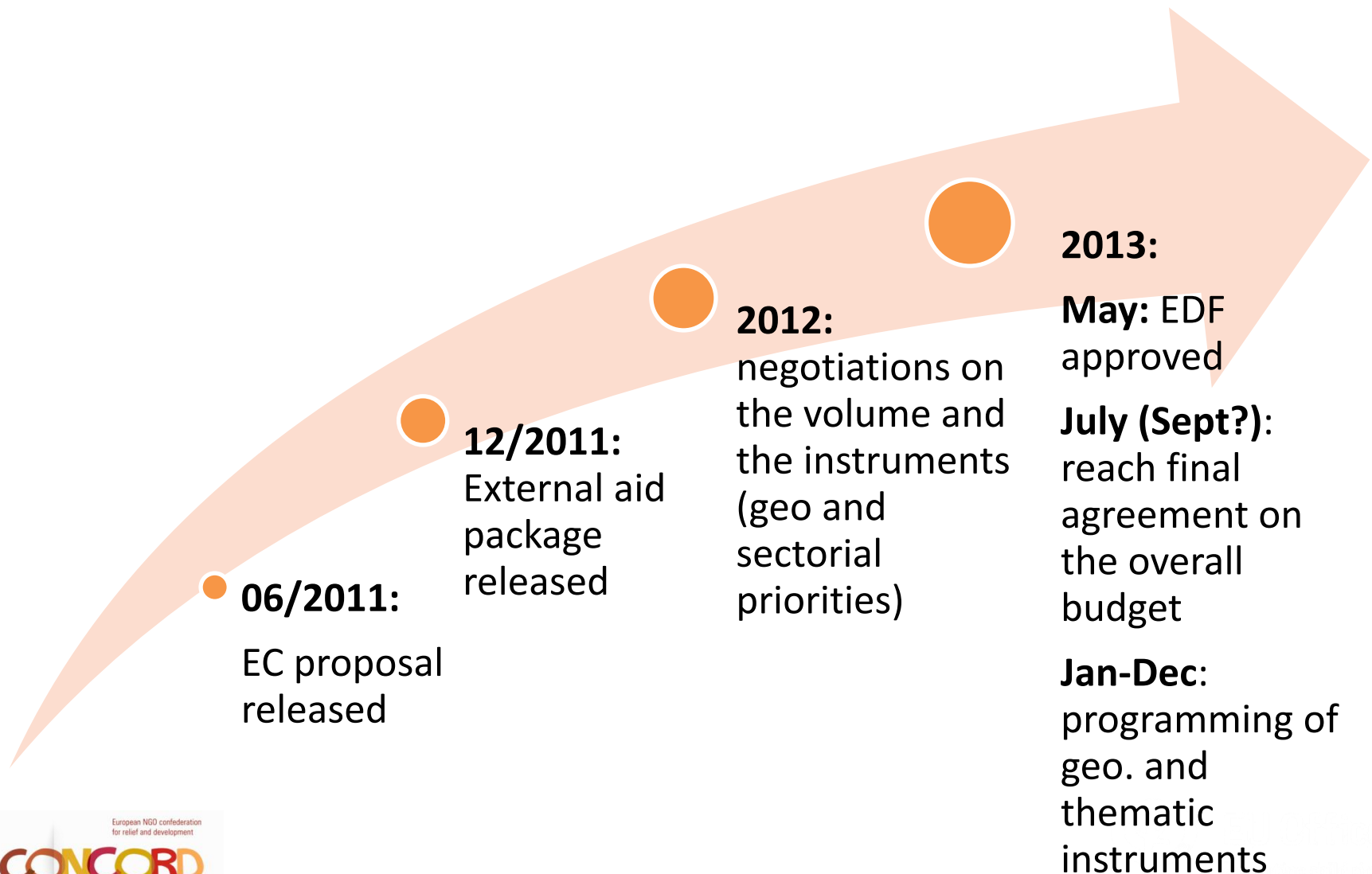
Chair of the Funding for Development & Relief (FDR) working group

Euro-glossary of terms

- **Multi-annual Financial Framework:** The official term for the 7-year financial perspective 2014-2020. Known as 'MFF'.
- **Heading 4:** 5 headings in MFF, Heading 4 'Global Europe' covers external actions
- **Development Cooperation Instrument (DCI):** ODA for developing countries within Heading 4 (Asia, Central Asia, Latin America)
- The **European Development Fund (EDF)**, outside the EU budget, for the ACP countries

MFF will shape the future of EU development assistance!

Towards an EU Budget 2014-2020: a long process



Geographic Programming

Which geographic programmes?

Development Cooperation Instrument (DCI)

- **Proposed funding:** € 14 billion
- **19 countries** in Asia and Latin America not to benefit from bilateral aid anymore
- **Pan African programme** to support the Joint Africa-EU Strategy

European Development Fund (EDF)

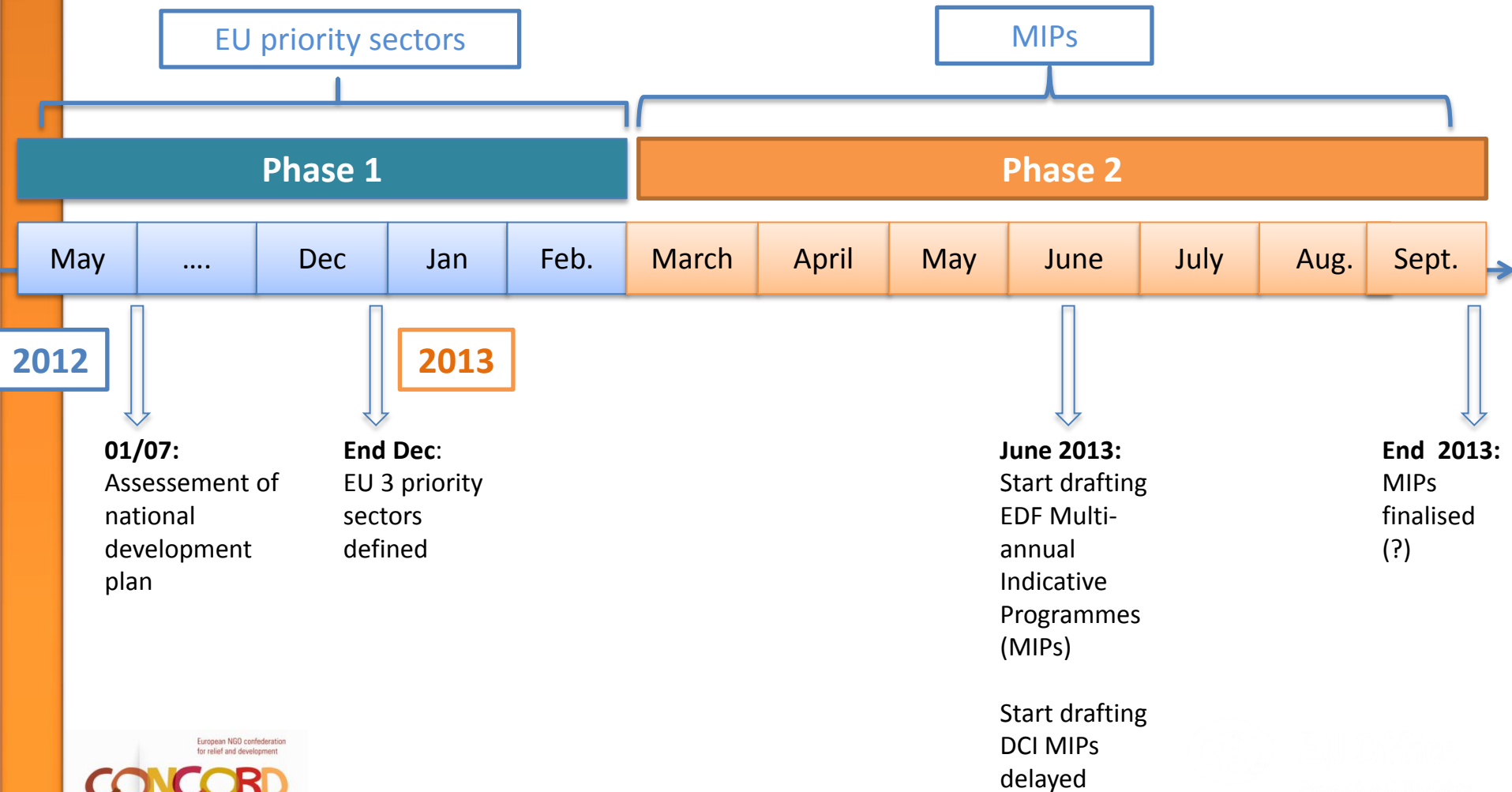
- **Proposed funding:** € 34.2 billion
- From 6 to 7 years programme
- Some countries will receive less funds than under 10th EDF
- Intra ACP share remains same

European Neighbourhood Instrument (ENI)

- **Proposed funding:** € 18.2 billion
- 16 countries covered
- Principle of « more for more » and mutual accountability
- From 29 thematic priorities to 6 objectives
- Bilateral, multi-country and cross border cooperation programmes

- **Alignement to National Development Plans**
 - 3 priority sectors for EU intervention
- **Multi-annual Indicative Programmes (MIPs)**
 - Common Implementing Rules (CIR)

Geographic Programming process: phases and timeline



Phase 1: Priority sectors

- ❑ DCI/EDF Programming instructions sent to all EU Delegations end of **May 2012**
- ❑ Instructions included:
 - Context analysis and guiding principles (Agenda for Change):
 1. Human Rights, democracy and good governance
 2. Inclusive and sustainable growth:
 - a) Climate change and environment
 - b) Health & education
 - c) Sustainable agriculture, fisheries and food security
 - d) Sustainable energy
 - Summary of phases of programming process
 - Various Annexes:
 - ✓ Guiding principles for sector concentration and choice of sectors (Annex II)
 - ✓ Template for analysis of NDP (Annex III)
 - ✓ Template for CSO (Annex IV)
 - ✓ Template for Multi-annual Indicative Programme (MIP) – (Annex V)

Phase 2: Multi-annual Indicative Programme

- Central document of programming process
- Structure of the MIP:
 - ☞ Financial allocation to each sector
 - ☞ overall and specific objectives for each sector
 - ☞ Main expected results for each specific objective
 - ☞ Main indicators for each result
- Cross-cutting issues also to be taken into account (HRs, CRs, gender)
- Will define implementation modalities (Budget support, calls for proposals, ...)
- Country led process
- **Delays in phase 2:** DCI and EDF process split.
- **EDF instructions** sent early June to EU Delegations in ACP countries
- **31st October 2013:** deadline for EUDs to send their draft MIP to Bxl

Why is it important for CSOs to get involved?

1. This process happens once every 7 years!

**Unique
opportunity!**

**2. EU Delegations and national government to decide
how to put in practice EU policy guidelines**

**Final
decisions @
national level**

**3. EU Delegations to negotiate with partner country
amounts and priority sectors for development**

**Need to
ensure they
take place!**

**4. EU Delegations has obligation to organise
consultation with CSOs**

**5. CSOs to play important influential role: which
sectors, which instruments, how much, ...**

**Opportunity
to raise your
profile**

How to get involved during phase 2?

Request information on the process

- What is the exact deadline for EUD to produce the MIP?
- How will they do it?
- How do they plan to consult CSOs in the process?

Coordinate with partners

- To ensure local CSOs are aware of opportunity
- Organise meeting with CSO networks to prepare common actions and joint recommendations

Liaise with partner government

- Ministry of International Cooperation (leading negotiations)
- Other Ministries (Health, Education, ...) to influence lead Ministry in negotiations

Thematic Programming

Which thematic programmes?

CSO-LA instrument

DCI

- **Regions:** all third countries
- **Proposed budget:** € 2 billion
- **Complementarity** to geographic funding **BUT** will not substitute graduated countries

Global Public Good & Challenges

DCI

- **Regions:** all third countries
- **Proposed budget:** € 6.3 billion
- **Scope:** human development, environment, energy, food security & agriculture, migration
- EC will not launch a CfP per sector anymore
- EC wants **policy alliances** with partner countries to make sustainable changes in a holistic manner

EIDHR

- **Regions:** all third countries
- **Proposed budget:** € 1.6 billion
- Facility for human rights in situation of crisis (Emergency situations)
- Early warning (new), temporary relocation & legal support
- Networking, coordination, capacity building & support to national HR institutes

Process and timeline

- ❑ **Multiannual Indicative Programmes (MIPs)** will also be drafted for the thematic instruments
 - CSO-LA: preliminary document presented in Oct 2012 at Policy Forum on Development
 - EIDHR: preliminary document presented early 2013
 - GPGC: Brief presentation during October PFD

- ❑ **Timeline:** Drafting of the MIPs in progress

- ❑ **Consultations** with CSOs expected, with preliminary documents to comment on.

What has CONCORD done?

Overall negotiations

- Advocacy, awareness raising and capacity building on overall MFF process/Heading 4 + DCI/EDF regulations
- Engaged on the content of DCI and EDF instruments
- Many position papers and joint work with National CSOs

Programming exercise

- In close **coordination** with CONCORD working groups and other networks, at Brussels and field levels.
- **Tools** developed to support CSOs: Template letter to the attention of EU Delegations on importance of consultation with CSOs, briefing notes on phase 1 and 2 of geo. programming
- Inclusive drafting process with CONCORD members of **positions on CSO-LA and GPGC programmes**
- **Webinar** organised for CONCORD members
- **Mapping** of CSOs consultations at EUD level
- **Survey** to assess quality of consultation (launched on 15/05) – see map

CONCORD Survey on CSO consultations in Geographic Programming of EU aid – phase 1

Responses received after 2 weeks:



Some preliminary results: In 72% of EDF/DCI countries, CSO consultations were organised. However, the quality of these consultations varies significantly. Main challenges:

e.g. little preparatory information, background docs shared shortly before meeting, only online submissions allowed, informing instead of consulting, only few selected invitees, no follow-up, etc.

How can each actor ensure SD principles are upheld in the programming process?

EC / EU Delegations

- Include a clear recommendation/demand to consult CSOs in all phases of the programming exercise (geo and thematic)
 - Organise genuine CSO consultations, which include:
 - **Before:** background docs + proper info about process preparation time +
 - **During:** type of consultation, list of invitees
 - **After:** follow-up process + taking CSO views into account
 - Need transparent mechanisms for CSO involvement
- ⇒ Consultations must be structured, qualitative and participatory!

CSOs

- Inform and mobilize CSOs in EU and in partner countries about process and how to get involved - both for geographic and thematic programming
- Watchdog role: monitor the quality of consultations and dialogue process
- Local CSO networks to ensure feedback mechanisms in place for its members

EU Member States:

- Engage with national CSOs on 2014-2020 strategies and AAPs

Thank You!