

The Voluntary Guidelines on the

Responsible Governance of Tenure of Land, Fisheries and Forests

in the context of national food security

Andrew Hilton, Senior Land Tenure Officer Seminar on Hot Topics in Sustainable Agriculture and Land - EU

> 16 February 2016 Brussels



- **1. Why were the VGGT developed?**
- 2. VGGT nature and process
- 3. VGGT content
- 4. Who do the VGGT apply to?
- 5. How can the VGGT be used?

1. Why were the VGGT developed?

Inequitable access

Discrimination

Forced eviction

Limited capacity

State capture

Increasing competition for natural resources:

- Population growth
- Urbanization
- Changing diets
- Demand for energy

Bribery

Expensive and difficult procedures

Tenure rights not recognized

No accountability or transparency

Contradictory laws and policies

Governing institutions have not adapted to growing intensity of competition

2. Nature and process (1)

- 15 Consultation meetings, 2009-10:
 1000 people from 133
 countries –
- Public sector, civil society, smallholder farmers, private sector and academia.
- Initial drafting, 2010
 2011
- 2. Intergovernmental negotiations, 2011 2012,
 98 countries, civil society & private sector reps.



2. Nature and process (2)



Intergovernmental negotiations – Endorsement by Committee on World Food Security on 12 May 2012

2. Nature and process (3)



Legal value of the VGGT

- Voluntary = non-legally binding = soft law
- Build on international law, in particular human rights law
- Aligned with international law
- VGGT should be applied and interpreted in accordance with existing obligations under international law and voluntary commitments of states
- In addition, since the VGGT are also based on best practice, they are an appropriate guidance for national legislation
- National legislation can transform the soft law provisions into hard law at the national level
- Applying the VGGT can help respect, protect and fulfil human rights obligations



International agreements related to VGGT

- International Covenant on Economic, Social and Cultural Rights
 - Right to an adequate standard of living, including food and housing, non-discrimination
- International Covenant on Civil and Political Rights
 - Right to participate, non-discrimination, physical and mental integrity; human rights defenders
- Universal Declaration of Human Rights
 - Same as above + Right to enjoy one's property, principle of human dignity
- Convention on Elimination of al forms of Discrimination Against Women
 - Equal rights of rural women and men in agrarian reform and rural services
- And more...



	PREFACE	iv
1	Preliminary	1
	1. Objectives	1
	2. Nature and scope	2
2	General matters	3
2		
	Guiding principles of responsible tenure governance	3
	3A General principles	3
	3B Principles of implementation	4
	 Rights and responsibilities related to tenure Policy, legal and organizational frameworks related to tenure 	6 7
	 Policy, legal and organizational frameworks related to tenure Delivery of services 	9
-		9
3	Legal recognition and allocation of tenure rights and duties	11
	7. Safeguards	11
	8. Public land, fisheries and forests	12
	9. Indigenous peoples and other communities with customary	
	tenure systems	14
	10. Informal tenure	16
4	Transfers and other changes to tenure rights and duties	19
	11. Markets	19
	12. Investments	20
	Land consolidation and other readjustment approaches	23
	14. Restitution	25
	15. Redistributive reforms	25
	Expropriation and compensation	27
5	Administration of tenure	29
	17. Records of tenure rights	29
	18. Valuation	30
	19. Taxation	31
	20. Regulated spatial planning	32
	 Resolution of disputes over tenure rights 	33
	22. Transboundary matters	33
6	Responses to climate change and emergencies	35
_	23. Climate change	35
	24. Natural disasters	36
	24. Natural disasters	
	25. Conflicts in respect to tenure of land, fisheries and forests	37

Guidance which applies to all sections

Part 1: Preliminary

Sets the direction:

- Objectives
- Nature and scope

Part 2: General Matters

Provides overall guidance:

- Guiding principles.
- Tenure rights.
- Policy, legal and organizational frameworks.
- Delivery of services.

3. Content (2)

GUIDING PRINCIPLES

- **RECOGNIZE AND RESPECT** legitimate holders of tenure rights, and their rights.
- **SAFEGUARD** legitimate tenure rights against threats.
- PROMOTE AND FACILITATE the enjoyment of legitimate tenure rights.
- **PROVIDE** access to justice to deal with infringements.
- PREVENT tenure disputes, conflicts, and opportunities for corruption.

	PREFACE	iv
1	Preliminary	1
	1. Objectives 2. Nature and scope	1 2
2	General matters	3
	 Guiding principles of responsible tenure governance 3A General principles 3B Principles of implementation 	3 3 4
	 Rights and responsibilities related to tenure Policy, legal and organizational frameworks related to tenure Delivery of services 	6 7 9
3	Legal recognition and allocation of tenure rights and duties	11
	 Safeguards Public land, fisheries and forests Indigenous peoples and other communities with customary 	11 12
	tenure systems 10. Informal tenure	14 16
4	Transfers and other changes to tenure rights and duties	19
	 Markets Investments Land consolidation and other readjustment approaches Restitution Redistributive reforms Expropriation and compensation 	19 20 23 25 25 27
5	Administration of tenure	29
•	 Records of tenure rights Valuation Taxation Regulated spatial planning Resolution of disputes over tenure rights Transboundary matters 	29 30 31 32 33 33
6	Responses to climate change and emergencies	35
	 Climate change Natural disasters Conflicts in respect to tenure of land, fisheries and forests 	35 36 37
7	Promotion, implementation, monitoring and evaluation	39

Part 3: Legal recognition and allocation of tenure rights

- Safeguards
- Public lands, fisheries and forests
- Indigenous peoples and others with customary tenure
- Informal tenure

Part 4: Transfers and other changes to tenure rights

- Markets
- Investments
- Readjustments
- Restitution
- Redistributive reforms
- Expropriation

	PREFACE	iv
1	Preliminary	1
	1. Objectives	1
	2. Nature and scope	2
2	General matters	3
	3. Guiding principles of responsible tenure governance	3
	3A General principles	3
	3B Principles of implementation	4
	 Rights and responsibilities related to tenure 	6 7
	 Policy, legal and organizational frameworks related to tenure Delivery of services 	9
_	Delivery of services	9
3	Legal recognition and allocation of tenure rights and duties	11
	7. Safeguards	11
	8. Public land, fisheries and forests	12
	9. Indigenous peoples and other communities with customary	
	tenure systems	14
	10. Informal tenure	16
4	Transfers and other changes to tenure rights and duties	19
	11. Markets	19
	12. Investments	20
	Land consolidation and other readjustment approaches	23
	14. Restitution	25
	15. Redistributive reforms	25
	16. Expropriation and compensation	27
5	Administration of tenure	29
	17. Records of tenure rights	29
	18. Valuation	30
	19. Taxation	31
	20. Regulated spatial planning	32
	21. Resolution of disputes over tenure rights	33
	22. Transboundary matters	33
6	Responses to climate change and emergencies	35
_	23. Climate change	35
	24. Natural disasters	36
	25. Conflicts in respect to tenure of land, fisheries and forests	37
7	Promotion, implementation, monitoring and evaluation	39

Part 5: Administration of tenure

- Records of tenure rights
- Valuation
- Taxation
- Regulated spatial planning
- Resolution of disputes over tenure
- Transboundary matters

	PREFACE	iv
1	Preliminary	1
	 Objectives Nature and scope 	1 2
2	General matters	3
	 Guiding principles of responsible tenure governance 3A General principles 3B Principles of implementation Cierta and exercisibilities subted to begin to the second sec	3 3 4
	 Rights and responsibilities related to tenure Policy, legal and organizational frameworks related to tenure Delivery of services 	6 7 9
3	Legal recognition and allocation of tenure rights and duties	11
	 Safeguards Public land, fisheries and forests Indigenous peoples and other communities with customary 	11 12
_	tenure systems 10. Informal tenure	14 16
4	Transfers and other changes to tenure rights and duties	19
	 Markets Investments Land consolidation and other readjustment approaches Restitution Redistributive reforms Expropriation and compensation 	19 20 23 25 25 27
5	Administration of tenure	29
	 Records of tenure rights Valuation Taxation Regulated spatial planning Resolution of disputes over tenure rights Transboundary matters 	29 30 31 32 33 33
6	Responses to climate change and emergencies	35
Ĩ	 Climate change Natural disasters Conflicts in respect to tenure of land, fisheries and forests 	35 36 37
7	Promotion, implementation, monitoring and evaluation	39

Part 6: Responses to climate change and emergencies

- Climate change
- Natural disasters
- Conflicts

Part 7: Promotion, implementation, monitoring and evaluation

4. Who do the VGGT apply to?

The **whole of society** needs to be involved because tenure of land, fisheries and forest affects everyone in some way.



UNPRECEDENTED RECOGNITION

Those calling for implementation those with implementation programmes:



5. How can the VGGT be used?







Subscribe at: VG-tenure@fao.org

Website www.fao.org/nr/tenure