

# The EU Comprehensive approach to external crisis

## The CSDP “instrument”



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In the context of EU external action  
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*"The EU is stronger, more coherent, more visible and more effective in its external relations when **all institutions and the EU Member States work together on the basis of a common strategic vision**. This is what the comprehensive approach is about.*

*(Joint communication on EU CA 11 December 2013)*



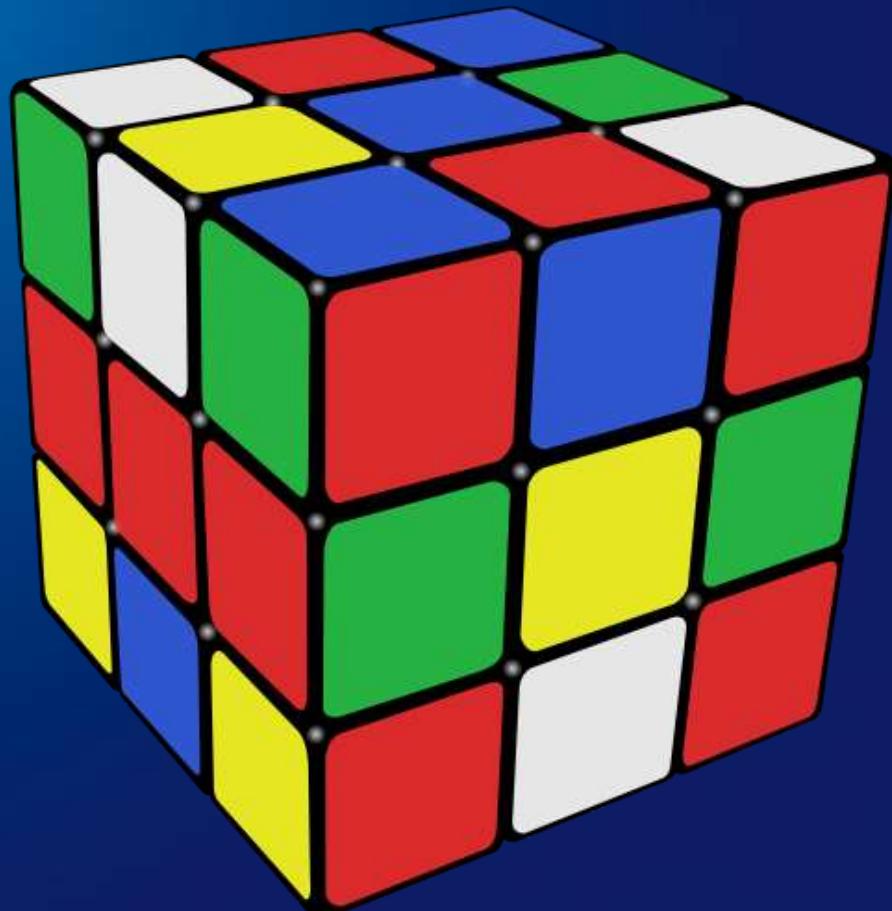
*"The comprehensive approach is both a general **working method** and **a set of concrete measures and processes** to improve how the EU, based on a **common strategic vision** and drawing on its wide array of **existing tools and instruments, collectively** can develop, embed and **deliver more coherent and more effective** policies, working practices, actions and results."*

*(CC on EU CA 12 May 2014)*

# *The EU Comprehensive Approach*

## PRINCIPLES

- **Beyond Crisis Management**
- **Security-Development**
- **Collective responsibility**
- **Context-specific response**
- **Based on Common vision**
- **Respecting specificities**



## Early Warning – Conflict analysys

Fragility /  
Conflict

"Task Force"  
Approach

Common  
analysis

Common  
Strategic  
Vission

Strategy

PFCA

**Crisis**

Crisis  
Response  
System

Diplomatic  
actions

Economic  
Sanctions

CSDP  
Action

Development  
Aid

IcSP

Conflict  
Prevention  
measures

....

## PRINCIPLES:

- ❖ CA is a working method to do things more effectively
- ❖ Testing on the ground
- ❖ Joint responsibility EEAS, CION, MS

## ACTIONS:

- ❖ *Define common strategic vision*
  - Guidelines for Joint Framework Documents (JFD)
- ❖ *Mobilise the different strengths and capacities of the EU*
  - Capacity building in support of security and development.
  - Transitions.
  - New methods for rapid deployment of joint field missions
- ❖ *Cases :*
  - Sahel / Central America / Afghanistan / Somalia  
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European Union

**EXTERNAL ACTION**

# *The CSDP in the Lisbon Treaty*

## PROVISIONS ON THE COMMON SECURITY AND DEFENCE POLICY

### Article 42

1. The common security and defense policy shall be **an integral part of the common foreign and security policy**. It shall provide the Union with an **operational capacity** drawing on **civilian and military** assets. The Union may use them on **missions outside the Union for peace-keeping, conflict prevention and strengthening international security** in accordance with the principles of the United Nations Charter. The performance of these tasks shall be undertaken **using capabilities provided by the Member States**.  
[....]

4. **Decisions relating to the common security and defence policy**, including those initiating a mission as referred to in this Article, **shall be adopted by the Council acting unanimously** on a **proposal from the High Representative** of the Union for Foreign Affairs and Security Policy **or an initiative from a Member State**. The High Representative may propose the use of both national resources and Union instruments, together with the Commission where appropriate.



# *The CSDP “dimensions”*



# *Decision making bodies*

**Political Direction**



**Political Control**



**Strategic Direction**

**Advice**

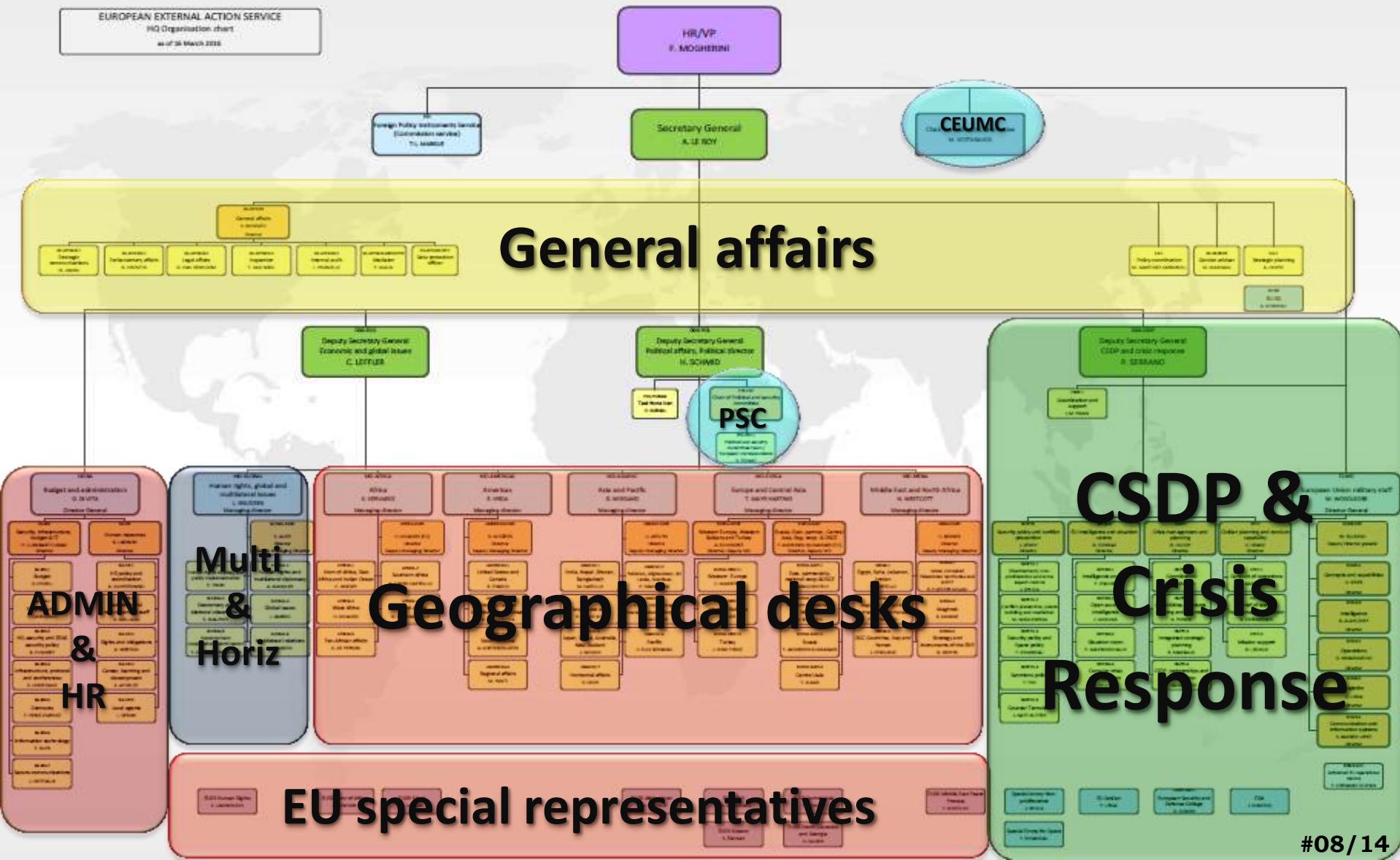


**Legal / financial**



# European External Action Service

EUROPEAN EXTERNAL ACTION SERVICE  
HQ Organisation chart  
as of 26 MARCH 2018



# Command & Control options

## Political Strategic Level



### Political & Security Committee

## Civilian Strategic Level



(Civilian Operation Commander)

## Military Strategic Level



Berlin Plus



Autonomous  
(Operation Commander)



Operational level



(Head of Mission)



(Force Commander)



(Mission Commander)

## External Action Service



Sec. Policy

EUMS

CMPD

CPOC

Civilian  
OpCdr

GEO,s

EUSRs

EU Dels

Political Direction



Political Control  
Strategic Direction



Advice



Legal / financial



OpCdr  
SOPHIA

OpCdr  
ATALANTA

OpCdr  
ALTHEA

11xHoMs

3xMCdr

Fcdr

Fcdr

Fcdr

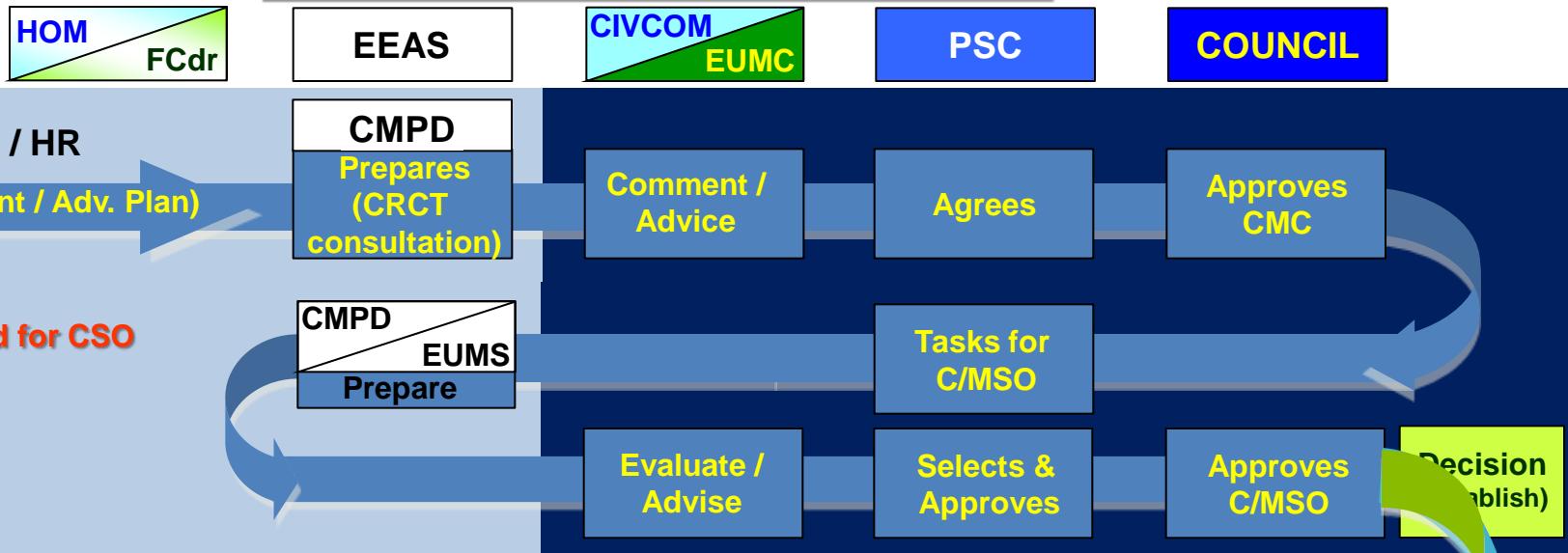
## PHASE 2 - POLITICAL-STRATEGIC PLANNING

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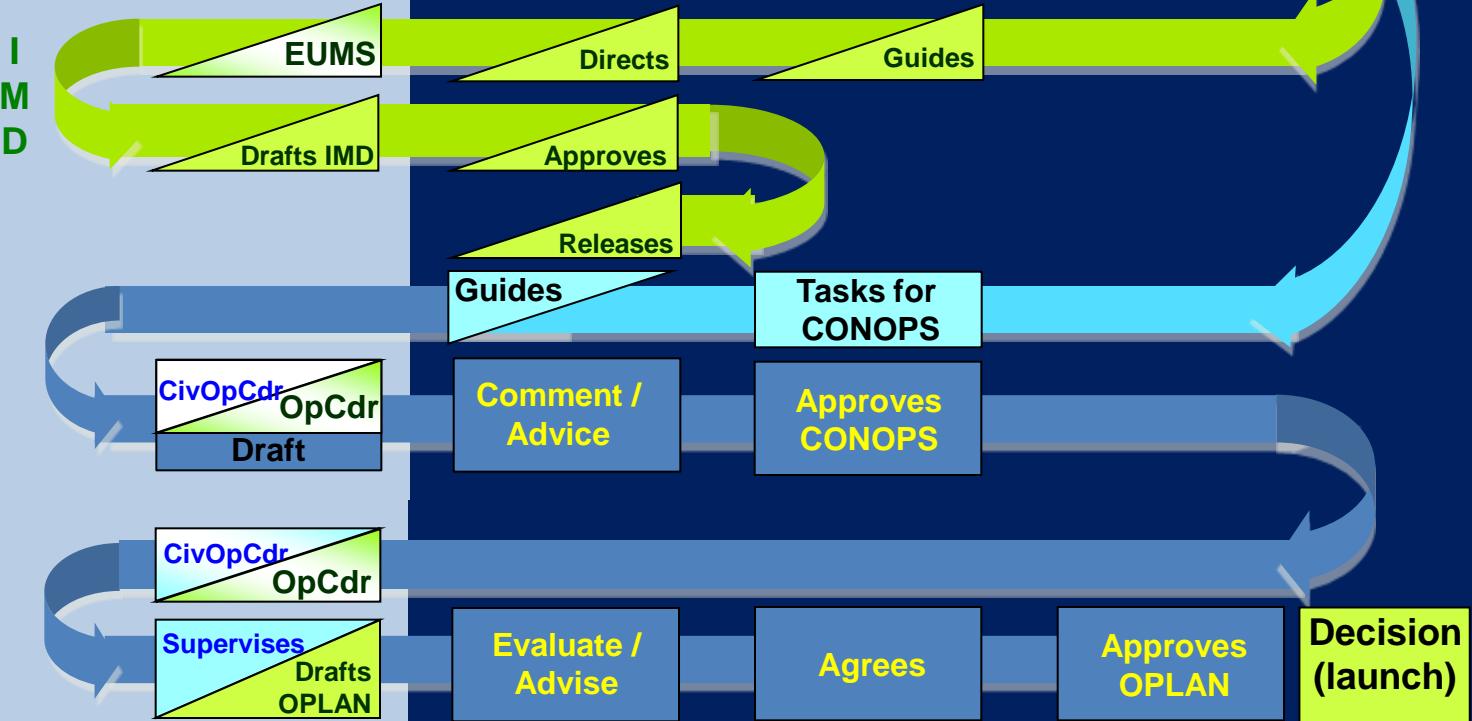
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## PHASE 3 - OPERATIONAL PLANNING AT STRATEGIC LEVEL



## Article 43 TEU

1. The tasks referred to in Article 42 (1), in the course of which the Union may use civilian and military means, shall include:
  - **joint disarmament operations**
  - **humanitarian and rescue tasks**
  - **military advice and assistance tasks**
  - **conflict prevention and peace-keeping tasks**
  - **tasks of combat forces in crisis management, including peace-making and post-conflict stabilization.**

# *The CSDP "specificities"*

- ❖ *High political commitment, visibility and risk*
- ❖ *All resources provided by MS*
- ❖ *Tight political control – MS led instrument*
- ❖ *Specific Financial mechanisms*
- ❖ *Specific Decision making, planning (timing) & CoC*
- ❖ *Limited financial capacity*
- ❖ *Significant role of the HR – Initiative & Leadership*

# CSDP Missions and Operations

Civilian  
Ongoing

Civilian  
finished

Military  
Ongoing

Military  
finished



# CSDP Missions and Operations

Executive

NON Executive

Monitor



