

# *The EU Comprehensive approach to external crisis*

## *The CSDP “instrument”*



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*"The EU is stronger, more coherent, more visible and more effective in its external relations when all institutions and the EU Member States work together on the basis of a common strategic vision. This is what the comprehensive approach is about.*

(Joint communication on EU CA 11 December 2013)



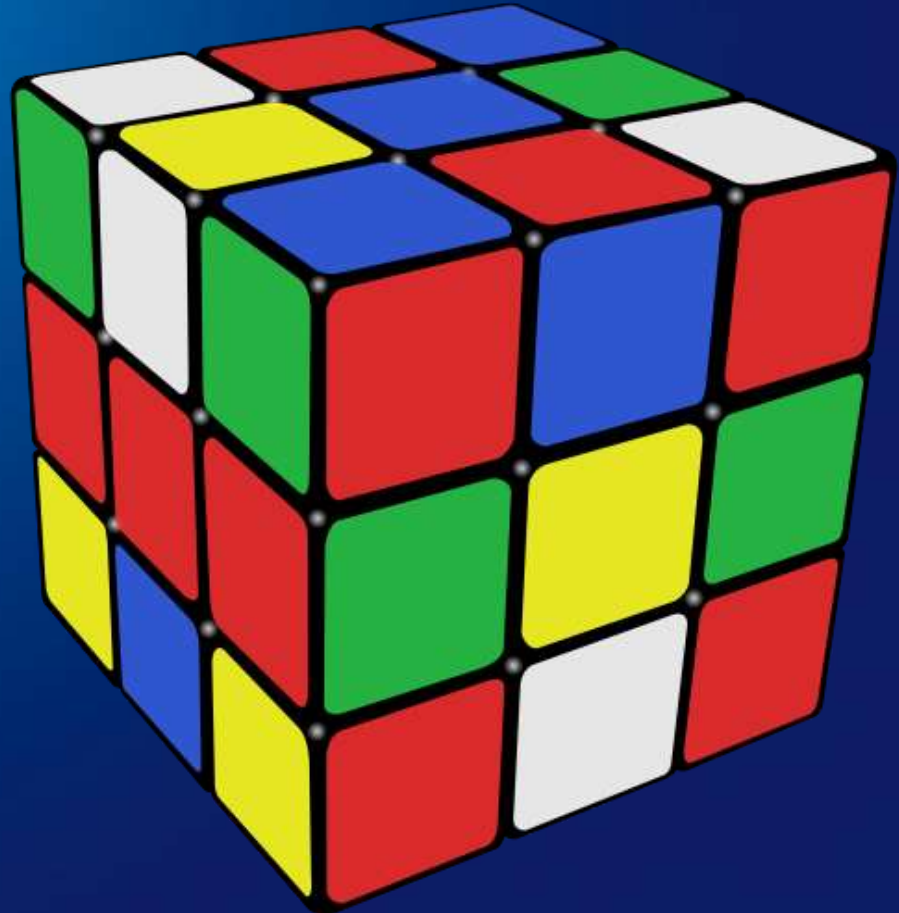
*"The comprehensive approach is both a general working method and a set of concrete measures and processes to improve how the EU, based on a common strategic vision and drawing on its wide array of existing tools and instruments, collectively can develop, embed and deliver more coherent and more effective policies, working practices, actions and results."*

(CC on EU CA 12 May 2014)

# *The EU Comprehensive Approach*

## **PRINCIPLES**

- **Beyond Crisis Management**
- **Security-Development**
- **Collective responsibility**
- **Context-specific response**
- **Based on Common vision**
- **Respecting specificities**



## Early Warning – Conflict analysis

**Fragility /  
Conflict**

**"Task Force"  
Approach**

**Common  
analysis**

**Common  
Strategic  
Vission**

**Crisis**

**Crisis  
Response  
System**

**Strategy**

**PFCA**

**Diplomatic  
actions**

**Economic  
Sanctions**

**CSDP  
Action**

**Development  
Aid**

**IcSP**

**Conflict  
Prevention  
measures**

.....

## PRINCIPLES:

- ❖ CA is a working method to do things more effectively
- ❖ Testing on the ground
- ❖ Joint responsibility EEAS, CION, MS

## ACTIONS:

- ❖ *Define common strategic vision*
  - Guidelines for Joint Framework Documents (JFD)
- ❖ *Mobilise the different strengths and capacities of the EU*
  - Capacity building in support of security and development.
  - Transitions.
  - New methods for rapid deployment of joint field missions
- ❖ *Cases :*
  - Sahel / Central America / Afghanistan / Somalia





# *The CSDP in the Lisbon Treaty*

## PROVISIONS ON THE COMMON SECURITY AND DEFENCE POLICY

### Article 42

1. The common security and defense policy shall be **an integral part of the common foreign and security policy**. It shall provide the Union with an **operational capacity** drawing on **civilian and military** assets. The Union may use them on **missions outside the Union for peace-keeping, conflict prevention and strengthening international security** in accordance with the principles of the United Nations Charter. The performance of these tasks shall be undertaken **using capabilities provided by the Member States**.

[.....]

4. **Decisions relating to the common security and defence policy**, including those initiating a mission as referred to in this Article, **shall be adopted by the Council acting unanimously on a proposal from the High Representative of the Union for Foreign Affairs and Security Policy or an initiative from a Member State**. The High Representative may propose the use of both national resources and Union instruments, together with the Commission where appropriate.

# *The CSDP “dimensions”*





# *Decision making bodies*

**Political Direction**



**Political Control  
Strategic Direction**



**Advice**



**Legal / financial**





# General affairs



## EU special representatives

# CSDP & Crisis Response

# Command & Control options

## Political Strategic Level



Political & Security Committee



## Civilian Strategic Level



(Civilian Operation Commander)

## Military Strategic Level



Berlin Plus



Designated EU OHQ

Autonomous



Operations Centre

Autonomous

(Operation Commander)



(Mission Commander)

## Operational level



(Head of Mission)



(Force Commander)



## External Action Service

HR

SG

DSG

Sec. Policy

EUMS

CMPD

CPOC

Civilian  
OpCdr

GEO,s

EUSRs

EU Dels

Political Direction

COUNCIL

Political Control  
Strategic Direction

PSC

Advice

GIVCOM

PMG

EUMC

Legal / financial

RELEX

ATHENA

OpCdr  
SOPHIA

OpCdr  
ATALANTA

OpCdr  
ALTHEA

11xHoMs

3xMCdr

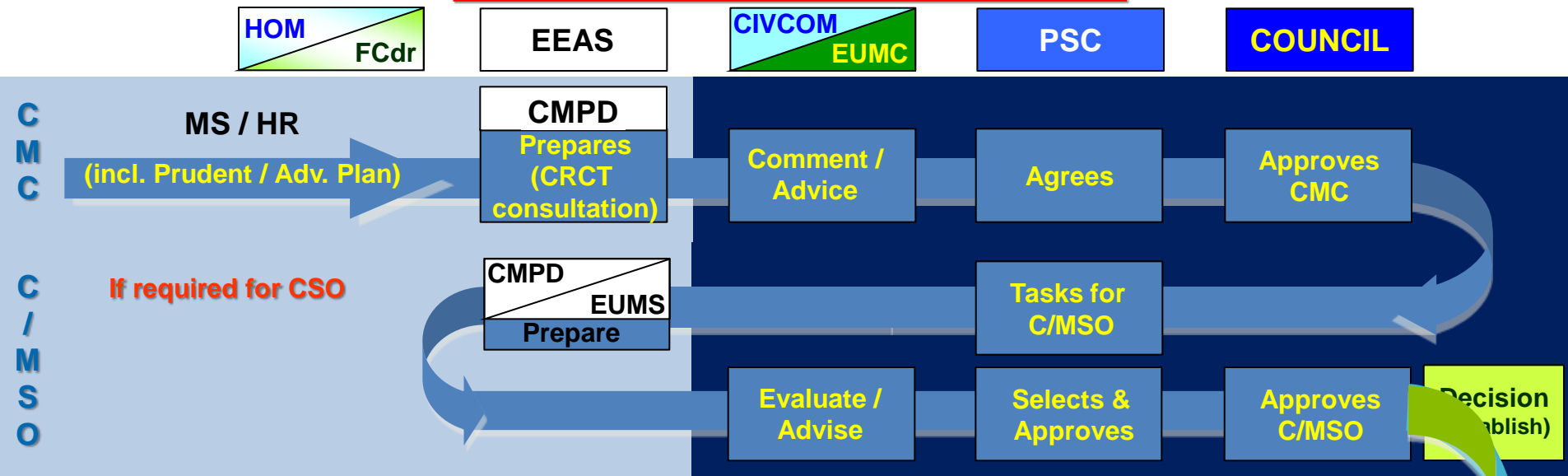
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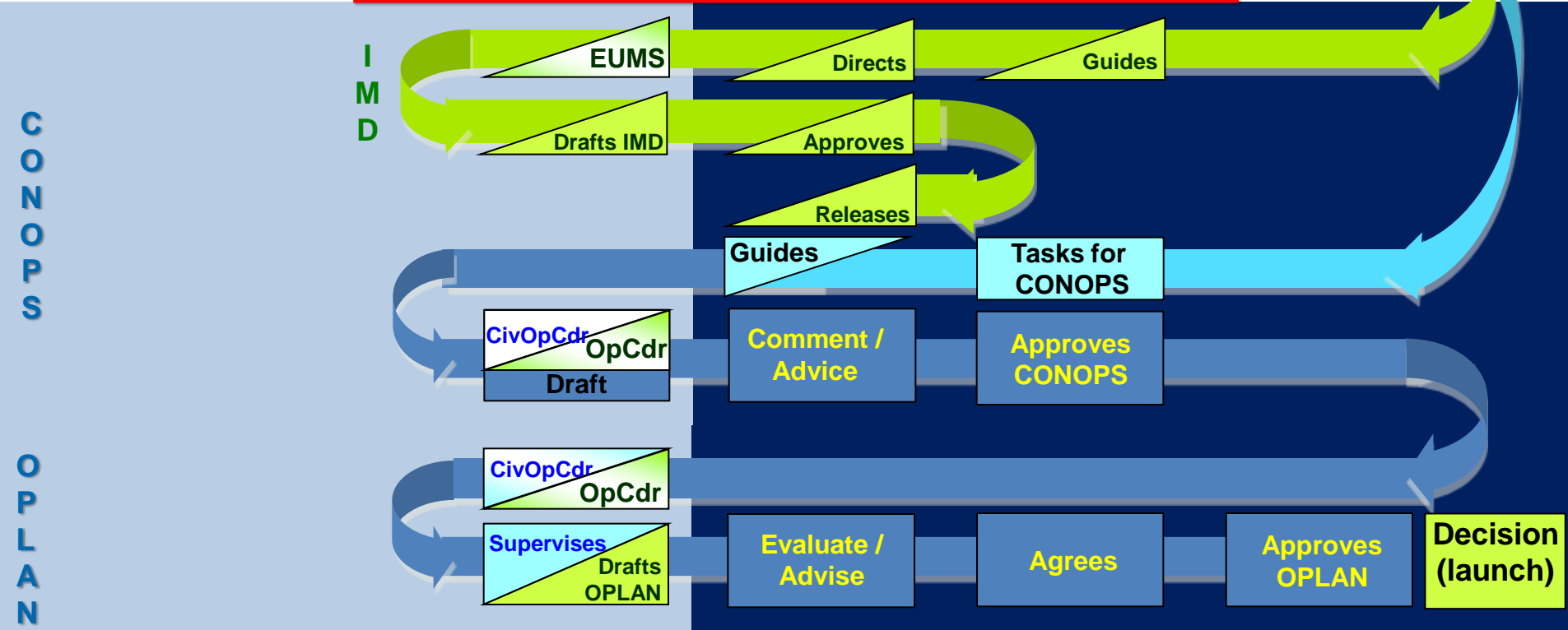
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## PHASE 2 - POLITICAL-STRATEGIC PLANNING



## PHASE 3 - OPERATIONAL PLANNING AT STRATEGIC LEVEL



## Article 43 TEU

1. The tasks referred to in Article 42 (1), in the course of which the Union may use civilian and military means, shall include:
  - **joint disarmament operations**
  - **humanitarian and rescue tasks**
  - **military advice and assistance tasks**
  - **conflict prevention and peace-keeping tasks**
  - **tasks of combat forces in crisis management, including peace-making and post-conflict stabilization.**

# *The CSDP "specificities"*

- ❖ *High political commitment, visibility and risk*
- ❖ *All resources provided by MS*
- ❖ *Tight political control – MS led instrument*
- ❖ *Specific Financial mechanisms*
- ❖ *Specific Decision making, planning (timing) & CoC*
- ❖ *Limited financial capacity*
- ❖ *Significant role of the HR – Initiative & Leadership*







# CSDP Missions and Operations



